

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04

RSC-01 PRS-01 SP-03 USIA-15 TRSE-00 SAJ-01 SS-20

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SECDEF WASHDC

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY OSLO

AMEMBASSY VIENNA

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

S E C R E T USNATO 2264

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: APRIL 25 SPC DISCUSSION OF FLANK SECURITY

VIENNA FOR USDEL MBFR

REF: A) USNATO 1954 B) USNATO 2200

1. APRIL 25 SPC DISCUSSION OF FLANK SECURITY DEVELOPED FURTHER AN EMERGING ALLIED VIEW THAT AGREEMENT ON DEFINITION AND SCOPE OF NON-CIRCUMVENTION CONCEPT MIGHT BE IMPORTANT ELEMENT IN RESOLVING FLANK ISSUE. WHILE NOTING THAT ANKARA NOW HAD THIS QUESTION UNDER REVIEW, TURKISH REP EXPRESSED STRONG DESIRE TO HAVE FURTHER ALLIED VIEWS ON NON-CIRCUMVENTION. WITHOUT HAVING "SOMETHING"

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IN NON-CIRCUMVENTION FIELD, TURKEY WOULD BE UNABLE TO EVALUATE THE ACCEPTABILITY OF A PROVISION ALONG LINES OF THOSE PUT FORWARD BY OTHERS. NOTICEABLY, HE MADE NO PLUG FOR RETURNING EITHER TO PARA 30 MEASURES OR TO SPECIFICS OF UK FORMULATION (SEE PARA 3, REF A

)

GREEK REP ADDED THAT ALL PROPOSALS THUS FAR PUT FORWARD FOR PROVIDING ASSURANCES TO THE FLANKS ADDRESSED ONLY THE QUESTION OF WITHDRAWN FORCES. FLANKS CONTINUED TO BE CONCERNED ABOUT SUBSTITUTE FORCES, I.E., THOSE WHICH SOVIETS COULD REDEPLOY FROM OTHER AREAS IN EXCHANGE FOR THOSE WITHDRAWN FROM NGA.

2. DUTCH REP ANNOUNCED HE WOULD TABLE NEXT WEEK VARIETY OF FORMULATIONS RELATING NON-CIRCUMVENTION TO A FLANK SECURITY PROVISION. US REP RECALLED THAT PER PARA 31 OF CM(73)83 WASHINGTON HAD BELIEVED ALLIES WOULD TAKE UP NON-CIRCUMVENTION ISSUE ONLY AFTER GENERAL OUTLINE OF AN AGREEMENT HAD BEEN DEVELOPED. HE PROMISED, HOWEVER, TO REPORT CURRENT ALLIED THINKING ON NEED TO CONSIDER THIS ISSUE NOW. HE ALSO NOTED THAT ALLIES MUST RECOGNIZE SOVIETS WILL CONTINUE TO BE ABLE TO DO MANY THINGS UNILATERALLY OUTSIDE NGA WHICH CANNOT POSSIBLY BE SUBJECTED TO CONTROL THROUGH MBFR. DISCUSSION RESUMES APRIL 30.

3. COMMENT: WE SEE TURKISH STRESS ON NON-CIRCUMVENTION AS FIRST INDICATION OF A POSSIBLE MOVE-AWAY FROM THE "OBJECTIVE CRITERION" APPROACH (SEE REF B), AND AT LEAST IMPLICIT WILLINGNESS TO EXPLORE COMPONENTS OF A POLITICAL SOLUTION. A BETTER FEEL FOR TREND OF TURKISH THINKING WILL COME ABOUT AFTER DUTCH CIRCULATE THEIR FORMULATIONS AND FLANKS REACT TO THEM. TACTICALLY WE THINK IT WISE TO LET THIS PROCESS UNFOLD WITHOUT MAJOR INVOLVEMENT ON OUR PART. FOR THE PRESENT. WE WILL, HOWEVER, SEEK TO KEEP DISCUSSION FOCUSED ON US FORMULATIONS FOR AT LEAST THE FLANK COMPONENT OF A POSSIBLE COMBINED PACKAGE. MEANWHILE, IT MAY BE USEFUL IF WASHINGTON WERE NOW TO BEGIN CONSIDERATION OF ACCEPTABLE GENERAL APPROACHES TO THE NON-CIRCUMVENTION CONCEPT.

END COMMENT
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VIENNA
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